

**Executive Board**  
**19 July 2022**

<b>Subject:</b>	Streets for People Programme for Highways and Transport 2022-24
<b>Corporate Director(s)/Director(s):</b>	Frank Jordan, Corporate Director for Resident Services Mary Lester, Acting Director for Neighbourhood Services
<b>Portfolio Holder(s):</b>	Councillor Audra Wynter, Portfolio Holder for Highways, Transport and Parks
<b>Report author and contact details:</b>	Chris Keane, Head of Highways <a href="mailto:chris.keane@nottinghamcity.gov.uk">chris.keane@nottinghamcity.gov.uk</a>
<b>Other colleagues who have provided input:</b>	Chris Carter, Head of Transport Strategy Mark Jenkins, Service Manager – Highway Asset Management Eddie Curry, Head of Public Realm Mark Bradbury, Infrastructure Delivery Manager
<b>Subject to call-in:</b> <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	
<b>Key Decision:</b> <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	
<b>Criteria for Key Decision:</b>	
(a) <input checked="" type="checkbox"/> Expenditure <input type="checkbox"/> Income <input type="checkbox"/> Savings of £750,000 or more taking account of the overall impact of the decision	
<b>and/or</b>	
(b) Significant impact on communities living or working in two or more wards in the City	
<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	
<b>Type of expenditure:</b> <input type="checkbox"/> Revenue <input checked="" type="checkbox"/> Capital	
Date considered by the Capital Board: not required (see Section 5)	
<b>Total value of the decision:</b> £11,000,000	
<b>Wards affected:</b> See Appendix 1	
<b>Date of consultation with Portfolio Holder(s):</b> 21 June 2022	

**Relevant Council Plan Key Outcome:**

Clean and Connected Communities	<input checked="" type="checkbox"/>
Keeping Nottingham Working	<input checked="" type="checkbox"/>
Carbon Neutral by 2028	<input checked="" type="checkbox"/>
Safer Nottingham	<input checked="" type="checkbox"/>
Child-Friendly Nottingham	<input checked="" type="checkbox"/>
Healthy and Inclusive	<input checked="" type="checkbox"/>
Keeping Nottingham Moving	<input checked="" type="checkbox"/>
Improve the City Centre	<input checked="" type="checkbox"/>
Better Housing	<input type="checkbox"/>
Financial Stability	<input checked="" type="checkbox"/>
Serving People Well	<input checked="" type="checkbox"/>

**Summary of issues (including benefits to citizens/service users):**

The purpose of this report is to seek approval of the allocation and spend of the Streets for People Programme, comprising of public highway improvements for Highways, Traffic, and Clean and Green Schemes.

The Streets for People Programme has been developed by combining funding allocations from the Government’s Levelling Up Fund and Local Transport Plan Area Capital annual block allocations into a single programme to maximise benefits within neighbourhood areas. The main strategic benefits of this programme are to:

- actively support the Carbon Neutral 2028 objectives to encourage more walking and cycling, and in so doing reduce the demand for car use, with an associated benefit of an improvement in air quality measures across neighbourhoods. This actively supports the Healthy and Inclusive and Carbon Neutral Council Plan Objectives;
- improve neighbourhoods by transforming the quality and safety of residential streets and improve citizen satisfaction, supporting Keeping Nottingham Moving, Safer Nottingham, Child-Friendly Nottingham and Serving People Well Council Plan Objectives; and
- extend the life and serviceability of highway assets in Nottingham, supporting Keeping Nottingham Moving and Safer Nottingham Council Plan Objectives.

The recommendation to the Executive Board is to approve the allocation and spending for a programme which has been prioritised based on:

- planned Highway Maintenance, based on the highway’s asset management plan in consultation with local ward members;
- identified Traffic and Road Safety Schemes, based on local statistics and demand in consultation with local ward members; and
- identified highway Clean and Green Improvement Schemes, based on local demand in consultation with local ward members. This will comprise of maximising opportunity to plant more trees and introduce more green space on the public highway.

The programme will be delivered as a package of small-scale measures to improve the condition and quality of residential streets and a number of the key benefits will be realised to our citizens and service users, including:

- upgraded pavements and walkways to make public spaces safer, helping the aging population and citizens with restricted mobility continue to live independent

lives;

- encouraging citizens to walk and cycle more, reducing the need for car dependence. This will help to keep people healthier and fit to work, improving access to education and employment opportunities;
- encouraging more pupils to walk and cycle to school to help to keep them healthier – that is known to improve educational outcomes;
- restricting car movements around schools to reduce the risk of casualties for young people;
- increased greenspace, improving the local public realm and aid biodiversity;
- specific efforts have been made to engage with neighbourhoods and target groups to ensure that as many people as possible have the opportunities to feed into the decision-making process. Engagement and communication with citizens and stakeholders on these improvements will continue; and
- investment in the local economy by use of local employers where feasible to deliver the programme to maximise local employment and training benefits from the investment.

The report also seeks delegation to officers, in consultation with the Portfolio Holder for Highways, Transport and Parks, to follow the process for the prioritisation of remaining elements of this programme as outlined at Paragraph 2.5 of this report and to approve the final allocation and scheme spend of the funding. The purpose of the delegation is to enable schemes to be delivered in an expedient way.

**Does this report contain any information that is exempt from publication?**

No

**Recommendation(s):**

1. To approve the ward allocation and spend of the Streets for People Programme 2022-24, as outlined in Appendix 2 to this report.

2. To delegate authority to the Director for Neighbourhood Services to undertake the appropriate procurement processes and enter into contracts as necessary to carry out the ward-based projects delivered under the ward allocations, as outlined in Appendix 2 to this report.

3. To delegate authority to the Corporate Director for Resident Services, in consultation with the Corporate Director for Growth and City Development and the Portfolio Holder for Highways, Transport and Parks, to undertake the required engagement and prioritisation process for the remaining funding allocations, and to approve the final allocations of the Streets for People Programme 2022-24.

## 1. Reasons for recommendations

### Recommendation 1

- 1.1 The Streets for People Programme enables improvements to the highway in local areas including works to footways, roads, traffic and safety, and highway Clean and Green Schemes. The proposed prioritisation is based on technical assessment, local

knowledge and engagement with all ward councillors. The programme of ward-based schemes has been prioritised and officers can confirm that the recommended schemes are supported by the highways asset management plan, safety data and local priorities identified by ward councillors.

- 1.2 The ward allocations in Appendix 2 have been prioritised to date through the process outlined in this report. It is recommended that any remaining funding would be approved through the delegation outlined at Recommendation 3 of this report. All remaining spend, when prioritised, will be approved under delegation as proposed under Recommendation 3 of this report. All remaining schemes will be prioritised in year and recorded under the Corporate Finance Capital Quarter 3 Monitoring Executive Process in February 2023.

### **Recommendation 2**

- 1.3 The proposed delivery route for the delivery of the schemes will be through a combination of the Council's own in-house teams and existing framework agreements that the Council has established for highways-related works. However, there may be occasion where additional works and services may be required. For such arrangements, compliant procurement processes in line with the Council's Contract Procedure Rules at Article 18 of the Constitution will need to be followed, and contracts entered into. This recommendation is therefore seeking authority to undertake that procurement should that need arise.

### **Recommendation 3**

- 1.4 The proposed delegation for the Streets for People Programme will still lead to the same engagement and process being followed for earlier Area Capital Fund Programme, particularly that involving engagement with ward members. It is recognised that the Area Capital Fund allocation carried forward from 2021/22 (see Paragraph 2.5, below) has delegated approval already in place, and the same principles apply to the expanded programme. This decision seeks approval of the new 2022/24 Area capital allocation (£2.5 million) under the larger Streets for People Programme.
- 1.5 The Area Capital Fund (£493,840) carry forward has all been prioritised on ward-based schemes, as part of the same engagement process, this is under allocations as set out in Appendix 2. The delegation will support the expedient delivery of schemes and all decisions regarding the allocation of the Streets for People Programme will be published and shared with all members.
- 1.6 The final ward allocations to achieve full spend of this programme will be recorded under the Corporate Finance Capital Quarter 3 Monitoring Executive Process in February 2023. Consultation will be undertaken with the Portfolio Holder before a decision is made and a mechanism will be put in place to enable the Portfolio Holder to be assured about the member engagement process used to support the proposed prioritisation.

## 2. Background

2.1 Through combining Levelling Up funding with Local Transport Plan Area Capital funding as match, a single £11 million Streets for People Programme has been created. The decision to include this in the Council's Capital Programme was agreed in December 2021 and as part of the Medium-Term Financial Plan in February 2022.

2.2 The entire Streets for People Programme is ward-based and allocated over a 2-year period (2022/24). A breakdown of allocations is included in Appendix 1, for information. Allocations are made to each ward based on a formula that is made up of two elements:

- Element A: a base grant element for each ward as a flat rate; and
- Element B: the remainder of the allocation, based on the population and deprivation statistics.

This is the same established formula as has been in place for the delivered Area Capital Fund Programmes to date.

2.3 The 'Streets for People' funding is targeted at public highway improvements, all to be prioritised at ward level, following local consultation, and is scoped under 3 key themes:

- Highway Maintenance
- Traffic and Safety
- Clean and Green Improvements

2.4 The Streets for People Programme will be delivered as a 2-year programme and this decision is for the approval of spend for Highway Improvement schemes only, under the identified three core themes. A summary of the total Streets for People Programme allocations is included below:

LTP Area Capital Allocation 2021/22 Allocation carry forward – approval already in place to allocate to schemes from the Executive Board meeting on 22 March 2022	£493,840
New Levelling Up Fund - Streets for People Allocation 2022/24 (2-year allocation subject to approval)	£8,500,000
New LTP Area Capital Allocation 2022/24 (2-year allocation subject to approval)	£2,500,000
Total Streets for People Allocation 2022/24	£11,493,840

2.5 The total Streets for People Programme allocation for 2022/24 (including a breakdown of ward allocations) is included in Appendix 1, for information. A summary of the total Streets for People Programme for approval under this decision is included below:

Streets for People allocation for approval under this decision. The total approval value for prioritised scheme allocations.	£10,674,267
Streets for People allocation for approval under delegated authority under this decision. Not prioritised to date – this allocation will subject to ward	£325,733

consultation and scheme prioritisation during 2022.	
Total for Executive approval	£11,000,000

- 2.6 There are strict timelines for 'Streets for People' grant funding; therefore, a key requirement for the programme will be substantive co-ordination and delivery in both 2022/23 and 2023/24. To support this, a 2-year programme has been developed, this has comprised of essential member engagement and ward prioritisation.
- 2.7 Prioritisation for schemes is based on a combination of technical advice from officers supported by engagement and local knowledge from ward members. It is to be noted that the engagement with ward members is a valuable element of the prioritisation process and it is the clear intention that this will continue on all area based programmes. The process is as follows:
- schemes are proposed by officers based on identified priorities for Highway Maintenance, Traffic and Clean and Green at a ward level;
  - importantly, ward councillors are provided with opportunity to include local schemes based on their specialist ward knowledge;
  - funds may also be used to fund schemes in full, or as match-funding to secure funding from other sources, such as external grant;
  - officers have a key role in advising ward councillors on priorities, eligibility, and estimated scheme costs; and
  - all the priorities are reviewed by ward councillors and a final combined list is progressed for formal approval.
- 2.8 Ward councillor engagement meetings commenced in early April 2022 and significant efforts to ensure quality collaboration has taken place across all 20 wards to assist in progressing prioritisation leading to this decision. This programme will be subject to an extensive communication plan in order to ensure citizens and key stakeholders are fully briefed on ward based proposals, the scheme benefits and implementation timetable. Furthermore, the allocation core prioritisation is for essential highway works as it is the Council's main funding source for all footways, traffic management, road safety improvements and clean and green schemes.
- 2.9 The Streets for People Programme must be used to fund capital projects that are delivered on, or provide benefit to, the adopted public highway. Prioritisation is also supported by the priorities identified in the Highways Asset Management Plan. A key requirement of the additional funding is to improve local roads for cycling and walking across our neighbourhoods and for upgraded routes to our local districts and centres, including opportunity for: new roads, footpaths, traffic and safety improvements, as well as clean and green enhancements associated with the highway, including street furniture, greenspace improvement and provision for more trees.
- 2.10 To meet capital spending criteria, spending should also result in a capital asset, with a lifetime greater than one year or enhance or extend the life of any existing asset. In addition, the spend must be on land either owned by the Council or provide a benefit to the citizens of Nottingham. If the asset is owned by the Council, it will be recognised as an asset on the Council's balance sheet and depreciated accordingly.

- 2.11 Approval of schemes as a single programme ensures consistency and clarity in terms of administration, planning and recording of all spend in the financial year. The programme of works will be delivered in Quarters 3 and 4 in 2022/23 through to Quarters 1 to 4 in 2023/24.
- 2.12 The procurement and award of contracts for the works will be in accordance with existing approved arrangements in place. All works delivered by Highway Services are under approved framework arrangements in accordance with Contract Procedure Rules. All works will be subject to re-measure and contingency provision has been included for inflation.
- 2.13 Recommendation 3 of this report outlines that delegation is sought to the Corporate Director for Resident Services, in consultation with the Corporate Director for Growth and City Development and the Portfolio Holder for Highways, Transport and Parks, to approve the final allocation and prioritisation for this programme (£325,733).

### **3. Other options considered in making recommendations**

- 3.1 To do nothing: this option is rejected as it would result in no approval of spend and therefore no schemes being delivered. Further, it would cause delay on any dual-funded schemes and adversely impact the overall delivery of the Local Transport Plan Capital Programme and the breach the external grant criteria on timescales on non-delivery of schemes and as such not meet spend target.

### **4. Consideration of Risk**

- 4.1 The proposed programme and process will mitigate the key risks by ensuring the schemes meet the requirements of the capital grant funding criteria, are capital in nature and are procured compliantly. A risk register has been developed for this scheme and will be maintained throughout the project period.

### **5. Finance colleague comments**

- 5.1 This decision does not amend the Council's Capital Programme as the Local Transport Plan (LTP) Area Capital Fund Contribution of £2.5 million and the Levelling Up secured grant of £8.5 million was included in the Capital Budget set at Executive Board on 22 February 2022 and Full Council on 7 March 2022. The Highways Contracts and Compliance Manager is required to ensure the expenditure incurred as part of delivering the works identified in Appendix 2 meet the grant conditions and the definition of capital expenditure.
- 5.2 As this decision is already incorporated within the approved Capital Programme, it does not require endorsement by the Capital Board. Also, as the expenditure is wholly funded by external grant, it is exempt from the amended scheme of delegation. All of the projects identified within Appendix 2 have no additional revenue burden on the Council and should be maintained within existing revenue budgets.

Comments provided by Tom Straw, Senior Accountant – Capital Programmes, on 31 May 2022.

## **6. Legal colleague comments**

- 6.1 This report is seeking authority to apply funding to specific identified schemes. Subject to this funding being used in accordance with any funding requirements, and solely for the purpose for which the fund was granted, there are no legal issues arising from the decision.
- 6.2 With regard to any procurement process that may be required this must at all times be conducted with the engagement of the Corporate Procurement Team and in accordance with the Council's Contract Procedure Rules, and Public Contracts Regulations 2015.
- 6.3 For the allocation of any remaining budget, this should be done in accordance with any established processes already being followed by the Council to ensure a transparent and consistent approach. It is advised that a written record is kept on the process followed and reasons for the final allocations.

Comments provided by Naomi Vass, Team Leader – Contracts and Commercial, on 7 June 2022.

## **7. Procurement colleague comments**

- 7.1 There are no procurement concerns with the recommendations set out within the report. Procurement will work closely with the client to ensure all procurement activity in Appendix 2 is in line with the Contract Procedure Rules and Public Contracts Regulations.

Comments provided by Sue Oliver, Procurement Category Manager – Places, on 8 June 2022.

## **8. Crime and Disorder Implications**

- 8.1 The proposed improvement programmes enhance the lives of citizens through physical regeneration improving infrastructure for the betterment of all. Physical regeneration makes a material difference in reductions of crime and disorder.

## **9. Social value considerations**

- 9.1 The overall procurement arrangements for the programme will include delivery of specialist elements, flexibility in programming and resource targeting, and opportunities for local training and employment by requiring contractors to source staff through the Employer Hub.
- 9.2 The Employer Hub is the Council's local employment and training service and will deliver opportunities for local people while providing a free recruitment and training service to meet the workforce needs of suppliers and contractors.

## **10. Equality Impact Assessment (EIA)**

10.1 An EIA has been produced and is attached as Appendix 1, and due regard will be given to any implications identified in it.

## **11. Data Protection Impact Assessment (DPIA)**

11.1 A DPIA is not required because this report has no data protection implications.

## **12. Carbon Impact Assessment (CIA)**

12.1 A CIA is not required because the carbon impact of the individual projects these frameworks support will be assessed on a project-by-project basis.

## **13. List of background papers relied upon in writing this report**

13.1 None.

## **14. Published documents referred to in this report**

14.1 Levelling Up Fund Transport Programme Report (approved at Executive Board 21 December 2021)

14.2 Medium Term Financial Plan 2022/23 to 2025/26 (approved at Full Council on 7 March 2022)

14.3 Corporate Finance Capital Monitoring Quarter 3 Report (approved at Executive Board on 22 February 2022)

14.4 Area Capital Fund Allocation for Highways and Transport (approved at Executive Board on 22 March 2022)

## Appendix 1 – Total Streets for People Programme (SfP)

### Ward Allocations

Ward	LTP ACF 2021/22 (Carried Forward) *	New LTP ACF 2022/24	New Levelling Up Fund (LUF) 2022/24	Total ACF & LUF 2022/24 Allocation for Approval	Total (SfP) 2022/24 Programme for Delivery
Aspley	£7,537	£158,000	£537,100	<b>£695,100</b>	£702,637
Basford	£21,024	£125,800	£427,600	<b>£553,400</b>	£574,424
Berridge	£45,707	£124,800	£424,200	<b>£549,000</b>	£594,707
Bestwood	£34,750	£137,200	£466,600	<b>£603,800</b>	£638,550
Bilborough	£0	£143,400	£487,300	<b>£630,700</b>	£630,700
Bulwell	£0	£147,600	£501,800	<b>£649,400</b>	£649,400
Bulwell Forest	£9,828	£109,000	£370,500	<b>£479,500</b>	£489,328
Castle	£73,033	£102,000	£346,600	<b>£448,600</b>	£521,633
Clifton East	£8,439	£128,800	£438,000	<b>£566,800</b>	£575,239
Clifton West	£0	£98,000	£332,800	<b>£430,800</b>	£430,800
Dales	£0	£130,800	£444,900	<b>£575,700</b>	£575,700
Hyson Green & Arboretum	£74,010	£156,800	£533,300	<b>£690,100</b>	£764,110
Leen Valley	£46,222	£93,600	£318,200	<b>£559,100</b>	£458,022
Lenton & Wollaton East	£22,567	£127,000	£432,100	<b>£411,800</b>	£581,667
Mapperley	£6,000	£121,400	£412,500	<b>£533,900</b>	£539,900
Meadows	£0	£112,000	£381,000	<b>£493,000</b>	£493,000
Radford	£70,394	£122,000	£414,900	<b>£536,900</b>	£607,294
Sherwood	£53,999	£115,800	£393,900	<b>£509,700</b>	£563,699
St Ann's	£0	£154,000	£524,000	<b>£678,000</b>	£678,000
Wollaton West	£20,330	£92,000	£312,700	<b>£404,700</b>	£425,030
<b>Total</b>	<b>£493,840</b>	<b>£2,500,000</b>	<b>£8,500,000</b>	<b>£11,000,000</b>	<b>£11,493,840</b>

\*For information and not subject to approval under this decision. 2021/22 Area Capital Fund (ACF) allocations approved previously at Exec Committee March 2022 under delegated authority (following ward consultation and scheme prioritisation).

## Appendix 2 – Streets for People Programme (SfP) for approval

### Prioritised Ward Allocations under key themes

Ward	LTP ACF 2021/22 (Carried Forward) *	Total SfP Allocation for Approval	Highway Maintenance	Traffic & Safety	Clean & Green	Total Ward Priorities	Total Prioritised (less c/f ACF) for Approval	Total SfP Unallocated **
Aspley	£7,537	<b>£695,100</b>	£641,252	£3,000	£40,000	£684,252	<b>£676,715</b>	<b>£18,385</b>
Basford	£21,024	<b>£553,400</b>	£350,424	£184,000	£40,000	£574,424	<b>£553,400</b>	<b>£0</b>
Berridge	£45,707	<b>£549,000</b>	£390,707	£164,000	£40,000	£594,707	<b>£549,000</b>	<b>£0</b>
Bestwood	£34,750	<b>£603,800</b>	£523,550	£75,000	£40,000	£638,550	<b>£603,800</b>	<b>£0</b>
Bilborough	£0	<b>£630,700</b>	£517,200	£32,500	£81,000	£630,700	<b>£630,700</b>	<b>£0</b>
Bulwell	£0	<b>£649,400</b>	£327,506	£142,500	£122,734	£592,740	<b>£592,740</b>	<b>£56,660</b>
Bulwell Forest	£9,828	<b>£479,500</b>	£387,848	£45,500	£40,000	£473,348	<b>£463,520</b>	<b>£15,980</b>
Castle	£73,033	<b>£448,600</b>	£239,484	£119,699	£150,000	£509,183	<b>£436,150</b>	<b>£12,450</b>
Clifton East	£8,439	<b>£566,800</b>	£363,239	£162,000	£50,000	£575,239	<b>£566,800</b>	<b>£0</b>
Clifton West	£0	<b>£430,800</b>	£197,115	£188,500	£40,000	£425,615	<b>£425,615</b>	<b>£5,185</b>
Dales	£0	<b>£575,700</b>	£394,513	£14,610	£50,000	£459,123	<b>£459,123</b>	<b>£116,577</b>
Hyson Green and Arboretum	£74,010	<b>£690,100</b>	£502,610	£87,500	£94,000	£684,110	<b>£610,100</b>	<b>£80,000</b>
Lenton and Wollaton East	£22,567	<b>£559,100</b>	£369,981	£46,000	£165,686	£581,667	<b>£559,100</b>	<b>£0</b>
Leen Valley	£46,222	<b>£411,800</b>	£411,423	£31,500	£10,000	£452,923	<b>£406,701</b>	<b>£5,099</b>
Mapperley	£6,000	<b>£533,900</b>	£423,900	£81,000	£35,000	£539,900	<b>£533,900</b>	<b>£0</b>
Meadows	0	<b>£493,000</b>	£382,603	£5,000	£90,000	£477,603	<b>£477,603</b>	<b>£15,397</b>
Radford	£70,394	<b>£536,900</b>	£362,294	£125,000	£120,000	£607,294	<b>£536,900</b>	<b>£0</b>
Sherwood	£53,999	<b>£509,700</b>	£434,199	£74,500	£55,000	£563,699	<b>£509,700</b>	<b>£0</b>
St Anns	0	<b>£678,000</b>	£576,000	£62,000	£40,000	£678,000	<b>£678,000</b>	<b>£0</b>
Wollaton West	£20,330	<b>£404,700</b>	£366,530	£18,500	£40,000	£425,030	<b>£404,700</b>	<b>£0</b>
<b>Totals</b>	<b>£493,840</b>	<b>£11,000,000</b>	<b>£8,162,378</b>	<b>£1,662,309</b>	<b>£1,343,420</b>	<b>£11,168,107</b>	<b>£10,674,267</b>	<b>£325,733</b>

\*For information and not subject to approval under this decision. Previously approved under delegated authority.

\*\*Streets for People allocation for approval under delegated authority under this decision (Subject to ward consultation and scheme prioritisation in 2022).